| 1  | Introduced by Committee on Human Services  |
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| 2  | Date:  |
| 3  | Subject: Human services; nursing homes; transfer of ownership; Department          |
| 4  | of Disabilities, Aging, and Independent Living                                     |
| 5  | Statement of purpose of bill as introduced: This bill proposes to establish a      |
| 6  | working group to examine the oversight of nursing homes in Vermont. It             |
| 7  | would also eliminate a requirement for a certificate of need prior to the transfer |
| 8  | of ownership of a nursing home.  |
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| 9  | An act relating to nursing home oversight  |
| 10 | It is hereby enacted by the General Assembly of the State of Vermont:              |
| 11 | Sec. 1. NURSING HOME OVERSIGHT WORKING GROUP; REPORT                               |
| 12 | (a) Creation. There is created the Nursing Home Oversight Working Group            |
| 13 | to examine the oversight of nursing homes in Vermont, including financial          |
| 14 | stability and licensing criteria, in order to ensure the provision of high-quality |
| 15 | services and a safe and stable environment for nursing home residents.             |
| 16 | (b) Membership. The Working Group shall be composed of the following               |
| 17 | nine eight members:  |
| 18 | (1) the Commissioner of Disabilities, Aging, and Independent Living or             |
| 19 | designee, who shall be the Chair;  |

| 1  | (2) the Director of the Division of Licensing and Protection in the             |
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| 2  | Department of Disabilities, Aging, and Independent Living or designee;          |
| 3  | (3) the Director of the Division of Rate Setting in the Agency of Human         |
| 4  | Services or designee;   |
| 5  | (4) the Vermont Attorney General or designee;                                   |
| 6  | (5) the State Long-Term Care Ombudsman or designee;                             |
| 7  | (6) the Executive Director a representative of the Vermont Health               |
| 8  | Care Association or designee;   |
| 9  | (7) a member of the Department of Disabilities, Aging, and Independent          |
| 10 | Living Advisory Board appointed by the Commissioner; and                        |
| 11 | (8) a nursing home owner or administrator appointed by the                      |
| 12 | Commissioner; and   |
| 13 | (9) a nursing home resident appointed by the State Long-Term Care               |
| 14 | Ombudsman.  |
| 15 | (c) Powers and duties. The Working Group shall:                                 |
| 16 | (1) identify procedures to monitor nursing homes' ongoing financial             |
| 17 | stability and to provide for early identification of nursing homes in financial |
| 18 | distress, including:  |
| 19 | (A) reviewing the types and frequency of the financial data                     |
| 20 | currently reported by nursing homes, including data reported pursuant to        |

| 1  | statutes, rules, and procedures, as well as to whom the data are reported          |
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| 2  | and how the recipient uses the information; and                                    |
| 3  | (B) developing methods to address circumstances in which                           |
| 4  | nursing homes are determined to be in financial distress;                          |
| 5  | (2) determine whether and what types of additional financial data may              |
| 6  | be necessary to evaluate nursing homes' ongoing financial stability, including     |
| 7  | cost data related to real estate lease agreements with related or other parties    |
| 8  | resulting from the separation of the entity owning the real estate from the entity |
| 9  | operating the facility;  |
| 10 | (3) review the types and frequency of the financial data currently                 |
| 11 | reported by nursing homes to the Division of Rate Setting;                         |
| 12 | (4) evaluate the processes by which the Division of Rate Setting                   |
| 13 | currently reviews nursing home financial data;                                     |
| 14 | (5) develop methods to address circumstances in which nursing                      |
| 15 | homes are determined to be in financial distress;                                  |
| 16 | (3) review, in consultation with the Green Mountain Care Board,                    |
| 17 | the criteria that the Board considers in its review of certificate of need         |
| 18 | applications for transfers of nursing home ownership; determine whether            |
| 19 | those criteria should continue to be addressed in the future; and, if so, by       |
| 20 | whom and as part of what process;  |

| 1  | (4) determine recommend the appropriate regulatory entity or entities              |
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| 2  | and the resources needed to monitor the ongoing quality of care and financial      |
| 3  | stability of nursing homes on an ongoing basis;                                    |
| 4  | (7) identify any changes to current rules that are needed to support               |
| 5  | nursing homes' ongoing financial stability to ensure the provision of high-        |
| 6  | quality services and a safe and stable environment for nursing home                |
| 7  | residents, and estimate the amount of associated increased costs to the            |
| 8  | Medicaid program, if any; and  |
| 9  | (5) review current nursing home application and licensure requirements             |
| 10 | and identify any necessary changes, including any changes that are needed to       |
| 11 | ensure that:   |
| 12 | (A) for the transfer of ownership of a nursing home, the purchaser                 |
| 13 | has obtained the necessary financing for the transaction prior to the issuance of  |
| 14 | <u>a license;</u>  |
| 15 | (B) appropriate and objective criminal background, abuse registry,                 |
| 16 | regulatory, and quality information is considered prior to issuance of initial and |
| 17 | renewal licenses; and  |
| 18 | (C) appropriate information is disclosed through the application                   |
| 19 | process to enable the identification of the ownership, controlling, and            |
| 20 | management interests in both the real estate and operations components of the      |
| 21 | nursing home.  |

| 1  | (d) Assistance. The Working Group shall have the administrative,              |
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| 2  | technical, and legal assistance of the Department of Disabilities, Aging, and |
| 3  | Independent Living.   |
| 4  | (e) Report. On or before January 15, 2019, the Working Group shall            |
| 5  | submit a written report to House Committee on Human Services and the Senate   |
| 6  | Committee on Health and Welfare that includes its findings and any            |
| 7  | recommendations for legislative action.                                       |
| 8  | Sec. 2. 18 V.S.A. § 9434 is amended to read:                                  |
| 9  | § 9434. CERTIFICATE OF NEED; GENERAL RULES                                    |
| 10 | (a) A health care facility other than a hospital shall not develop or have    |
| 11 | developed on its behalf a new health care project without issuance of a       |
| 12 | certificate of need by the Board. For purposes of this subsection, a "new     |
| 13 | health care project" includes the following:                                  |
| 14 | * * *   |
| 15 | (3) The offering of any home health service, or the transfer or               |
| 16 | conveyance of more than a 50 percent ownership interest in a health care      |
| 17 | facility other than a hospital or nursing home.                               |
| 18 | * * *   |
| 19 | Sec. 3. EFFECTIVE DATES   |
| 20 | (a) Sec. 1 (Nursing Home Oversight Working Group) and this section shall      |
| 21 | take effect on passage.   |

- 1 (b) Sec. 2 (18 V.S.A. § 9434) shall take effect on July 1, 2018 and shall
- 2 <u>apply to all transfers of ownership initiated on or after that date.</u>